

Motorcycle Parking Security and Availability Improvement Scheme

Date: 1 June 2021

Report of: Transport Policy

Report to: Highways Board

Will the decision be open for call in? Yes No

Does the report contain confidential or exempt information? Yes No

Capital Scheme Number : 33468

What is this report about?

Including how it contributes to the city's and council's ambitions

- This report seeks approval to improve security & availability of motorcycle parking in Leeds. It proposes the introduction of 44 motorcycle spaces with locking anchors spread across 16 off street car parks within the district.
- This will increase accessibility and reduce the risk of theft and antisocial behaviour.
- This report seeks permission to progress the design and installation of additional motorcycle parking provision which is to be funded from the Local Transport Plan.
- The motorcycle parking will contribute to the best council plan outcomes of; Be safe and feel safe, and move around a well planned city.

Recommendations

- a) note the contents of this report;
- b) approve the proposed design and installation of secure motorcycle parking as detailed in the report at the total cost of £39,000;
- c) Instruct the City Solicitor to amend the existing off street car parks order in order to accommodate the motorcycle parking spaces identified in the report.
- d) give authority to incur expenditure of £39,000, to be funded by the LTP Transport Policy Capital Programme 2021/22 (100% Government grant funding);

Why is the proposal being put forward?

- 1 To increase the availability of safe, secure motorcycle parking across the city.
- 2 To increase accessibility and reduce the risk of theft and antisocial behaviour.
- 3 Motorcycles and other powered two wheelers can be lower cost to own and run than cars. They can also provide reduced Covid risk exposure.
- 4 Many suburban car parks have no dedicated facilities for secure motorcycle parking and this project will help reduce this issue.
- 5 Motorcycles can park in council car parks in car bays but would have to pay the relevant charge. There is no charge for parking in dedicated motorcycle parking spaces provided.
- 6 LCC piloted a nationally recognised secure motorcycle parking scheme that set out the standards required for safe motorcycle parking and these proposals help achieve that standard.
- 7 Recent issues with motorcycle crime in Leeds have meant improvements to motorcycle parking security is required. The motorcycle parking spaces will have a secure anchor that motorbikes can be chained to, which reduces the risk of theft. There is also a sign on the anchor that reminds users to lock the motorcycle with a sold secure standard lock and chain. The secure anchors and signs have been purchased by the council and are in stock.
- 8 The issue of security and availability of motorcycle parking was raised and discussed in the Leeds Safer Roads Partnership by the Motorcycle Action Group (MAG).
- 9 Increased secure motorcycle parking reduces the risk of theft and antisocial behaviour. It increases road and general safety by reducing the risk of stolen motorcycles being ridden by underage and unqualified users. Anchors will be provided for the motorcycle to be locked to.
- 10 The lack of motorcycle parking is a barrier preventing journeys by this mode of transport. Improved security and availability will encourage sustainable modal shift from cars to motorbikes which will reduce pollution and better utilize road and parking space.
- 11 The improved security and availability of motorcycle parking will also reduce the risk of motorcycles being parked in inappropriate places like cycle parking and chained to railings. This reduces the risk of motorcycles being ridden onto or blocking the footway, which can create accessibility issues.
- 12 The European Commission's Motor Vehicle Emissions Group noted that in comparison to internal combustion engine (ICE) cars, motorcycles could achieve a saving in fuel of 55% to 81% on urban journeys. Motorcycles also produce fewer harmful emissions. A motorcycle produces 43% fewer particulates, 45.5% fewer Sulphur Oxides, 50% fewer Hydrocarbons, 50% fewer Oxides of Nitrogen, 50.3% less Carbon Monoxide and 64.7% less Carbon Dioxide per kilometre than a car. Although cars have the ability to take more passengers it is often the case that cars and motorcycles mainly have single occupancy on commuting trips.

What impact will this proposal have?

Wards Affected:

Have ward members been consulted?

Yes

No

- 13 Leeds City Council is proposing the introduction of 44 motorcycle spaces with locking anchors spread across 16 locations within the district. These will be in off streets car parks. This will significantly increase the availability of secure motorcycle parking across the district. One locking anchor covers two motorcycle parking spaces.
- 14 The increase in motorcycle parking will slightly reduce the number of car parking spaces in council car parks, but the majority are to be located in currently unused space within the car parks. King Lane and Kirkstall Road are the only car parks losing marked car parking bays, two each.
- 15 The scheme will require amendments to existing Traffic Regulation Orders in place that cover the car parks in order to designate motorcycle only parking.
- 16 Funding: The £39,000 funding required for the improved motorcycle parking will be funded from the Local Transport Plan.
- 17 What we are doing:

Car Park Location	Motorcycle Parking Spaces	Approx cost (£000)
Staff & design costs		12
TRO		5
Ivegate, Yeadon, LS197RE	2	22 (Installation costs)
Annie Street, Morley, LS278QH	4	
King Lane Park & Ride	4	
Charles Street, Farsley, LS28 5JW	2	
High Street Pavilion Morley, LS27 0AA	2	
High Street Post Office Morley,	2	
Pudsey Leisure Centre, LS28 7BW	2	
Wilderness, Wetherby	2	
Lidget Hill, LS28 7LG	4	
Main Street Garforth LS25 1AF	4	
Fink Hill, Horsforth LS18 5DX	4	

Hallfield Lane (Cluster of Nuts) LS22 6JS	2	
Barley Hill Road LS25 1DY	2	
Pudsey Civic Dawsons Corner, LS28 5TA	2	
Burley Road	2	
Kirkstall Road	4	

- 18 The increased motorcycle parking will improve accessibility as it reduces the risk of motorcycles being parked in inappropriate places like cycle parking and chained to railings. This reduces the risk of motorcycles being ridden onto or blocking the footway.
- 19 Improved security also reduces the risk of motorcycles being stolen and ridden illegally. This improves safety for more vulnerable groups.
- 20 Motorcycles and other powered two wheelers can be lower cost to own and run than cars, so improved parking availability and security will improve equality of accessibility. They can also reduce Covid risk exposure compared to bus use. This increases accessibility opportunities for lower income groups. They also have lower pollution levels than single occupancy ICE cars and pollution levels are generally higher in low income areas, so a shift from cars to motorcycles would have health benefits for lower income areas.

Best Council Plan Implications

- 21 Outcome: Be safe and feel safe. Increasing the safety and availability of motorcycle parking would be positive for motorcyclists.
- 22 Outcome: Move around a well-planned city easily. Increasing the safety and availability of motorcycle parking would be positive for motorcyclists.
- 23 Sustainable Infrastructure: Improving transport connections, safety, reliability and affordability. Increasing the safety and availability of motorcycle parking would be positive for motorcyclists.
- 24 West Yorkshire Transport Strategy 2040: 'Motorcycles are another convenient, affordable and efficient form of transport in their use of fuel and of road space. Levels of motorcycle usage could increase due to the lower costs associated with motorcycles and the limited alternative transport options in some areas. Policy no: 29 We will improve road conditions and facilities for motorcyclists, designing our infrastructure to remove issues that could affect motorcycle safety; providing more and secure motorcycle parking provision; and adopting a standardised approach to local authority controlled motorcycle parking.'
- 25 Best Council Plan 2018/19 – 2020/21, Safe, Strong Communities, Tackling crime and anti-social behaviour. KPI to reduce Proportion of households reporting anti-social behaviour / nuisance concerns

What consultation and engagement has taken place?

- 26 The location of the motorcycle parking has been discussed, amended and agreed with the relevant sections of the council, motorcycle users groups, police and Councillors. Any car parks that are likely to be sold in the near future have also not been included.
- 27 Environmental Services, Communities & Environment Section have been consulted and approved the proposed changes within the LCC car parks. They have also consulted with Councillors where there is a loss of marked car parking spaces, who helped amend the proposals and support the proposals.
- 28 Other Relevant internal LCC departments including Traffic Engineering have been consulted. No adverse comments have been received.

What are the resource implications?

- 29 The £39,000 funding required for the improved motorcycle parking will be funded from the Local Transport Plan Capital grant allocation for 2021/22. The £39,000 is an estimate based on discussions with the contractor, however, it is expected that there is likely to be efficiency savings as more spaces are built. The package will be managed to ensure it doesn't go over budget and if required the locations will be prioritised.

What are the legal implications?

- 30 There are no legal implications arising from the proposed recommendations set out in the report. All work will lie within the framework of highways legislation and national and local standards for design where applicable. All other relevant legislation will also be taken into consideration and applied, including environmental legislation, and the duties under the Equalities Act 2010.

What are the key risks and how are they being managed?

- 31 Risks are being managed through discussions with the relevant sections of the council, motorcycle users groups, police and Councillors who have amended the proposals.
- 32 There is a reputational risk to the council of not introducing the additional motorcycle parking and there will be a lack of secure motorcycle parking across the district and motorcycle users will feel discriminated against.

Does this proposal support the council's 3 Key Pillars?

Inclusive Growth Health and Wellbeing Climate Emergency

- 33 Inclusive Growth is encouraged by increasing secure motorcycle parking provision. Motorcycles and other powered two wheelers can be lower cost to own and run than cars. The increased provision helps everyone benefit from the economy to their full potential and helps people into work.
- 34 Health and wellbeing is encouraged by increasing secure motorcycle parking provision. It reduces health inequalities and improves the health of the poorest the fastest as motorcycles are less polluting than single occupancy ICE cars and pollution levels are generally higher in lower income areas.

35 Climate Emergency: Increasing secure motorcycle parking availability and security encourages mode shift from single occupancy ICE cars to motorcycles.

Options, timescales and measuring success

a) What other options were considered?

36 Council car parks across the city were considered and the location of the motorcycle parking has been discussed, amended and agreed with the relevant sections of the council, motorcycle users groups, police and Councillors.

37 Woodhouse Car Park has also been considered. This location was originally included within this list of sites, but due to complications related to the building and fixing of anchors and prohibitive costs it is not being progressed at this time, though further city centre parking will be investigated in the future.

38 Other city centre locations are being reviewed and will be brought forward in a future proposal.

b) How will success be measured?

39 Success will be measured by a reduction in motorcycle theft.

c) What is the timetable for implementation?

40 If approved the motorcycle parking will be in place later in the 2021/22 financial year.

Appendices

41 Equality, Diversity, Cohesion and Integration (EDCI) screening form

42 Motorcycle Stand diagram

Background papers

43 None

Equality, Diversity, Cohesion and Integration (EDCI) screening



As a public authority we need to ensure that all our strategies, policies, service and functions, both current and proposed have given proper consideration to equality, diversity, cohesion and integration.

A **screening** process can help judge relevance and provides a record of both the **process** and **decision**. Screening should be a short, sharp exercise that determines relevance for all new and revised strategies, policies, services and functions. Completed at the earliest opportunity it will help to determine:

- the relevance of proposals and decisions to equality, diversity, cohesion and integration.
- whether or not equality, diversity, cohesion and integration is being or has already been considered, and
- whether or not it is necessary to carry out an impact assessment.

Directorate: City Development	Service area: Highways and Transportation
Lead person: Steven Lightfoot	Contact number: 0113 3788910

1. Title: Motorcycle Parking Security and Availability Improvement Scheme

Is this a:

Strategy / Policy

Service / Function

Other

If other, please specify

2. Please provide a brief description of what you are screening

Leeds City Council is proposing the introduction of 44 motorcycle spaces with locking anchors spread across 16 locations within the district. These will be in off streets car parks shown below.

Car Park Location	Motorcycle Parking Spaces
Ivegate, Yeadon, LS197RE	2
Annie Street, Morley, LS278QH	4
King Lane Park & Ride	4
Charles Street, Farsley, LS28 5JW	2
High Street Pavilion Morley, LS27 0AA	2
High Street Post Office Morley,	2
Pudsey Leisure Centre, LS28 7BW	2
Wilderness, Wetherby	2
Lidget Hill, LS28 7LG	4
Main Street LS25 1AF	4
Fink Hill, Horsforth LS18 5DX	4
Hallfield Lane (Cluster of Nuts) LS16 7RY	2
Barley Hill Road LS25 1DY	2
Pudsey Civic	2
Burley Road	2
Kirkstall Road	4

3. Relevance to equality, diversity, cohesion and integration

All the council's strategies and policies, service and functions affect service users, employees or the wider community – city wide or more local. These will also have a greater or lesser relevance to equality, diversity, cohesion and integration.

The following questions will help you to identify how relevant your proposals are.

When considering these questions think about age, carers, disability, gender reassignment, race, religion or belief, sex, sexual orientation. Also those areas that impact on or relate to equality: tackling poverty and improving health and well-being.

Questions	Yes	No
Is there an existing or likely differential impact for the different equality characteristics?	x	
Have there been or likely to be any public concerns about the policy or proposal?	x	
Could the proposal affect how our services, commissioning or procurement activities are organised, provided, located and by whom?		x
Could the proposal affect our workforce or employment practices?		x
Does the proposal involve or will it have an impact on <ul style="list-style-type: none"> • Eliminating unlawful discrimination, victimisation and harassment • Advancing equality of opportunity • Fostering good relations 	x	

If you have answered **no** to the questions above please complete **sections 6 and 7**

If you have answered **yes** to any of the above and;

- Believe you have already considered the impact on equality, diversity, cohesion and integration within your proposal please go to **section 4**.
- Are not already considering the impact on equality, diversity, cohesion and integration within your proposal please go to **section 5**.

4. Considering the impact on equality, diversity, cohesion and integration

If you can demonstrate you have considered how your proposals impact on equality, diversity, cohesion and integration you have carried out an impact assessment.

Please provide specific details for all three areas below (use the prompts for guidance).

- **How have you considered equality, diversity, cohesion and integration?**

(**think about** the scope of the proposal, who is likely to be affected, equality related information, gaps in information and plans to address, consultation and engagement activities (taken place or planned) with those likely to be affected)

Potential impacts, both positive and negative, have been considered with the use of existing sources of information. This included published research, reports and examples of Best Practice.

Improved security and availability motorcycle parking is consulted on in the Leeds Safer Roads Partnership which includes the Motorcycle Action Group (MAG). MAG and the police have been consulted on the sites proposed. Environmental Services, Communities & Environment Section have consulted with councillors and the planned locations have been amended.

Relevant internal LCC departments including parking services and traffic management have been consulted.

Motorcycles and other powered two wheelers can be lower cost to own and run than cars, so improved parking availability will improve equality of accessibility. This increases accessibility opportunities for lower income groups. They also have lower pollution levels than single occupancy ICE cars and pollution levels are generally higher in low income areas, so a shift from cars to motorcycles would have health benefits for lower income areas.

- **Key findings**

(**think about** any potential positive and negative impact on different equality characteristics, potential to promote strong and positive relationships between groups, potential to bring groups/communities into increased contact with each other, perception that the proposal could benefit one group at the expense of another)

The increased motorcycle parking will improve accessibility as it reduces the risk of motorcycles being parked in inappropriate places like cycle parking and chained to railings. This reduces the risk of motorcycles being ridden onto or blocking the footway.

The vast majority of the increased motorcycle parking provision does not require removal of existing parking spaces, so existing users will not be significantly impacted.

Improving air quality, reducing pollution and noise. Increasing the availability of motorcycle parking would be positive if it encouraged mode shift from single occupancy ICE cars to motorcycles as air quality would be improved.

The European Commission's Motor Vehicle Emissions Group noted that in comparison to cars, motorcycles could achieve a saving in fuel of 55% to 81% on urban journeys. Motorcycles also produce fewer harmful emissions. A motorcycle produces 43% fewer particulates, 45.5% fewer Sulphur Oxides, 50% fewer Hydrocarbons, 50% fewer Oxides of Nitrogen, 50.3% less Carbon Monoxide and 64.7% less Carbon Dioxide per kilometre than a single occupancy ICE car.

Improving the security and availability of motorcycle parking in Leeds will encourage sustainable modal shift from single occupancy ICE cars to motorbikes which will reduce pollution and better utilize road and parking space. It will also reduce the risk of theft and antisocial behaviour and improve accessibility.

Low income and poverty

A 2015 ICL study has found that ethnic minorities and deprived communities in densely populated urban areas are disproportionately exposed to air pollution therefore a switch to less polluting vehicles is likely to benefit this equality group in particular.

Motorcycles and other powered two wheelers can be lower cost to own and run than cars, so improved parking availability will improve equality of accessibility. This increases accessibility opportunities for lower income groups. West Yorkshire Transport Strategy 2040: 'Motorcycles are another convenient, affordable and efficient form of transport in their use of fuel and of road space. Levels of motorcycle usage could increase due to the lower costs associated with motorcycles and the limited alternative transport options in some areas.

Motorcycles can also reduce Covid risk exposure compared to bus use. Increasing Motorcycle parking provision encourages social inclusion.

- **Actions**

(think about how you will promote positive impact and remove/ reduce negative impact)

Consultation with Motorcycle action group and police to promote use of secure motorcycle parking and appropriate locks to reduce risk of theft. The motorcycle parking spaces will have a secure anchor that motorbikes can be chained to, which reduces the risk of theft. There is also a sign on the anchor that reminds users to lock the motorcycle with a sold secure standard lock and chain. Promote new spaces to discourage illegal parking that can cause accessibility issues.

The vast majority of the increased motorcycle parking provision does not require removal of existing parking, so existing users will not be significantly impacted.

There will be some disruption during the works but the impacts can be minimised.

5. If you are **not already considering the impact on equality, diversity, cohesion and integration you **will need to carry out an impact assessment.****

Date to scope and plan your impact assessment:	
Date to complete your impact assessment	
Lead person for your impact assessment (Include name and job title)	

6. Governance, ownership and approval

Please state here who has approved the actions and outcomes of the screening

Name	Job title	Date
Date screening completed		

7. Publishing

Though **all** key decisions are required to give due regard to equality the council **only** publishes those related to **Executive Board, Full Council, Key Delegated Decisions** or a **Significant Operational Decision**.

A copy of this equality screening should be attached as an appendix to the decision making report:

- Governance Services will publish those relating to Executive Board and Full Council.
- The appropriate directorate will publish those relating to Delegated Decisions and Significant Operational Decisions.
- A copy of all other equality screenings that are not to be published should be sent to equalityteam@leeds.gov.uk for record.

Complete the appropriate section below with the date the report and attached screening was sent:

For Executive Board or Full Council – sent to Governance Services	Date sent:
For Delegated Decisions or Significant Operational Decisions – sent to appropriate Directorate	Date sent:
All other decisions – sent to equalityteam@leeds.gov.uk	Date sent: